Federal Housing Finance Agency



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June 11, 2019

Cynthia K. Waldron Quantitative Director, Affordable Lending Analytics and Research Freddie Mac 1551 Park Run Drive McLean, VA 22102-3110

Dear Ms. Waldron:

On February 12, 2018, the Federal Housing Finance Agency (FHFA) published a final rule in the *Federal Register* establishing housing goals for 2018-20 for Freddie Mac.

The final rule provides that the overall low-income areas benchmark goal shall include the 14 percent benchmark for the subgoal plus an increment for families in disaster areas with incomes no greater than area median income (AMI). This disaster areas increment for 2019 is 5 percent, thus the overall low-income areas home purchase goal for 2019 is 19 percent.

The disaster areas increment to the low-income areas home purchase subgoal was calculated by determining all counties that were designated as being eligible for individual disaster assistance during the 2016-18 period, but were not already included in the low-income areas home purchase subgoal.

Home purchase mortgages to families in these areas with incomes no greater than 100 percent of area median income, but which were not already included in the low-income areas home purchase subgoal, were calculated as a share of all home purchase mortgages, based on FHFA analysis of Home Mortgage Disclosure Act (HMDA) data for 2013-17. This yielded the 5 percent disaster areas increment for 2019. The details underlying the calculation of the 2019 disaster areas increment are contained in the enclosed document, "Methodology for Establishing Designated Disaster Areas."

If you have any questions, please contact Ted Wartell, Manager, Office of Housing & Community Investment, at <u>Ted.Wartell@fhfa.gov</u> or (202) 649-3157.

Sincerely,

Sandra Thompson

Deputy Director, Division of Housing Mission and Goals

Enclosure

METHODOLOGY FOR ESTABLISHING DESIGNATED DISASTER AREAS

For the purpose of establishing market size for the Low-Income Areas Home Purchase Goal, FHFA defines a Designated Disaster Area (DDA) as any census tract in a county designated by the federal government as adversely affected by a declared major disaster under the Federal Emergency Management Agency's (FEMA) administration, where individual assistance payments (*i.e.*, payments that can be made to homeowners for the purposes of repairing or replacing a home damaged during the disaster event) were authorized by FEMA. Such census tracts are included as DDAs for the period beginning on January 1 of the year following the FEMA designation and continuing through December 31 of the third full calendar year following the FEMA designation.

2019 Designated Disaster Areas

The disasters that are applicable to the 2019 housing goals are disasters that occurred during 2016, 2017, and 2018, of which 44.6 percent of the census tracts that are in declared disaster counties already qualify for the Low-Income Areas Home Purchase Goal, as they are low-income or high-minority tracts. The following table illustrates the process used to estimate the impact of designated disaster areas on the goal. The process begins with the average census tract and mortgage origination distributions for the 2013 to 2017 period, and is shown in columns 1 and 2 in the table. The distribution of census tracts which incorporate declared disasters applicable for 2018 (the 2015 to 2017 period) are shown in column 3, while the distribution of estimated 2018 mortgage originations that resulted from the change in DDAs and area median incomes from the previous 5-year averages are provided in column 4. The distribution of census tracts which incorporate declared disasters in the 2016 to 2018 period, are shown in column 5. The estimated

distribution of 2019 mortgage originations, given the change in the distribution of census tracts and estimated market conditions, is provided in column 6.1

FHFA estimates that an additional 4.8 percent of the single-family owner-occupied home purchase mortgage market will qualify for the Low-Income Areas Home Purchase Goal due to loans originated in DDAs in 2019. The disaster area increment is rounded to the nearest whole percent when calculating the Low-Income Areas Home Purchase Goal benchmark. Under FHFA's final rule establishing housing goals for 2018-20, published on February 12, 2018, the Low-Income Areas Home Purchase Subgoal for 2019 is 14 percent. The Low-Income Areas Home Purchase Goal for 2019 is equal to the Low-Income Areas Home Purchase Subgoal plus this disaster areas increment of 5.0 percent. Thus, the Low-Income Areas Home Purchase Goal benchmark for 2019 is 19 percent.

For any questions regarding this matter, please contact Ken Lam (<u>Ken.Lam@fhfa.gov</u>) or Jay Schultz (<u>Jay.Schultz@fhfa.gov</u>) at FHFA.

¹ The change in the distribution of Census Tracts resulted from the changes in DDAs and area median incomes.

Estimated Impact on the Low-Income Areas Housing Goal from Designated Disaster Areas (DDAs) for 2019

 $(1)^2$ (2) (3) (4) (5) (6)

Low-Income Area Home Purchase Goal Categories¹

				2013 - 2017		2018		2019	
Percent of Area Median Income	Percent Minority Population in the Census Tract	Designated Disaster Area	Borrower Income as a Percentage of the Area Median	Average Census Tracts ³	Average Origin- ations ⁴	Census Tracts	Estimated Origin- ations	Census Tracts ⁵	Estimated Origin- ations
<= 80%	n/a	n/a	<= 100% > 100%	23,026	7.1% 5.3%	23,113	6.4% 4.8%	23,116	6.4%
			unknown	23,020	0.1%	23,113	0.1%	23,110	0.1%
> 80%, but < 100%	>= 30%	n/a	<= 100%	6,657	3.1%	6,637	2.7%	6,610	2.7%
	< 30%	No	> 100%		3.5% 5.1%		3.1% 5.6%		3.1% 5.7%
			> 100% unknown	8,611	5.0% 0.1%	8,935	5.5% 0.1%	9,000	5.5% 0.1%
		Yes	<= 100% > 100%	1,935	1.0%	1,447	0.7%	1,425	0.7%
>= 100%	n/a	No	<= 100% > 100%	25,342	15.2% 37.4% 0.6%	25,898	16.4% 40.4% 0.6%	24,857	15.9% 39.0% 0.6%
		Yes	unknown <= 100% > 100%	7,321	4.3% 10.8%	6,671	3.5%	7,660	4.1% 10.1%
Unknown	n/a	No	<= 100% > 100% unknown	882	0.0% 0.0% 0.4%	992	0.0% 0.0% 0.5%	917	0.0% 0.0% 0.5%
		Yes	<= 100% > 100%	230	0.0% 0.0%	310	0.0% 0.0%	418	0.0% 0.0%
			Totals	74,003	100.0%	74,003	100.0%	74,003	100.0%
Low-Income and High Minority Areas					15.5%		14.0%		14.0%
Additional from Designated Disaster Areas					5.3%		4.2%		4.8%
Low-Income Areas					20.9%		18.2%		18.8%

Bold indicates operable categories that would qualify mortgages in the numerator of the goal.

² The 2013 through 2017 disaster area designations and origination distributions are averaged together to obtain a 'long-run' average.

³ A combined three year census tract distribution is calculated for each of the five years (e.g., the 2017 distribution includes disasters declared in 2014, 2015, and 2016).

 $^{^{4}\,}$ Due to rounding, component percentages may not add up precisely to the totals.

⁵ The combined three year census tract distribution for 2019 includes disasters declared in 2016, 2017 and 2018.

