



Privacy Impact Assessment Template

RESIDENTIAL ENERGY CONSUMPTION SURVEY(RECS) DATA
(SYSTEM NAME)

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Date

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Guidance for Completing the Privacy Impact Assessment

A Privacy Impact Assessment (PIA) is an analysis of how Personally Identifiable Information (PII) is collected, stored, maintained, and shared. A PIA must be completed when FHFA: 1) develops or procures an Information Technology (IT) system or project that collects, maintains, or disseminates PII that can be used to identify a specific individual; or 2) initiates a new electronic collection of PII for 10 or more members of the public, which includes any information in an identifiable form permitting the physical or online contacting of a specific individual.

System Owners are primarily responsible for completing the PIA with assistance from IT developers, IT security officers, and the Privacy Office.

OVERVIEW SECTION

- Provide a thorough, complete, and clear overview of the System and give the reader the appropriate context to understand the responses. Some questions to consider include:
 - What is the purpose of the System?
 - What will be the primary uses of the System?
 - How will this support the Division's/Office's/Program's mission?
- This section fulfills the E-Government Act's requirement for an introduction to members of the public who may be reading the PIA. PIAs may be made publicly available unless a determination is made to not make the PIA available because publication would raise security concerns and/or reveal classified or sensitive information.

SECTION 1.0 CHARACTERIZATION OF THE INFORMATION

- Identify if the System contains information about individuals, versus statistical, geographical, or financial information, with no link to a name or other identifier, such as, home address, social security number, account number, home, mobile or facsimile telephone number, or personal e-mail address.
- Examples of sources of the information include information that comes from an individual applying for a loan or mortgage, or other forms that an individual completes. A question to consider:
 - Where does the data originate? (e.g., FHFA, Office of Personnel Management, Regulated Entities, other Financial Institutions, or third parties). A third party is usually a non-Federal person or entity, which may be a source of data/information (e.g., a bank, an internet service provider, or a private organization).
- If the System collects information from 10 or more members of the public, ensure that FHFA has received prior approval from OMB to do so or determine whether OMB's approval is needed to collect the information in accordance with the Paperwork Reduction Act. If you are unsure of this last requirement, contact the Office of General Counsel for assistance.

SECTION 2.0 USES OF THE INFORMATION

- Identify the primary uses of the information and how the information supports FHFA's or the Office's/Division's/Program's mission.
- Identify the controls that are in place to ensure the information will be used for the manner for which it was collected. For example, access to the information will be restricted to a limited number of staff who use the data for their specific program use.

SECTION 3.0 RETENTION

- **The Privacy Act requires an agency to address the retention and disposal of information about individuals. This retention information is published in the Privacy Act System of Record Notice (SORN).**
- The retention periods for data/records that FHFA manages are contained in either the National Archives and Records Administration (NARA) General Records Schedule (GRS) or FHFA's Records Schedule. For the data being created/ maintained in the System, these records schedules are the authoritative sources for this information. For assistance, contact FHFA's Records Management Office.
- Disposing of the data at the end of the retention period is the last state of life-cycle management. Records subject to the Privacy Act have special disposal procedures (e.g. shredding of paper documents).

SECTION 4.0 NOTICE, ACCESS, REDRESS AND CORRECTION

- The Privacy Act requires that "each agency that maintains a system of records shall maintain in its records only such information about an individual as is relevant and necessary to accomplish a purpose of the agency required to be accomplished by statute or by executive order of the President." 5 U.S.C. 552a(e)(1).
- Data can be retrieved in a number of ways, but there is usually a personal identifier associated with a record. If the System retrieves information by an individual's name or other unique identifier (e.g. social security number) it is a Privacy Act System and will need a SORN published in the Federal Register. The System may already have a Privacy Act SORN. If you do not have a published SORN, or are unsure whether one exists, contact FHFA's Privacy Office.
- If a name or other unique identifier is not used to retrieve information, it is possible that the System is not a Privacy Act System. However, even though information may not fall under the Privacy Act's protection and requirements, certain information may still be protected from disclosure under the Freedom of Information Act.

- The agency has developed and published an agency specific Privacy Act Rule in the Federal Register (12 CFR Part 1204) that explains how individuals can gain access to information about themselves and correct errors, if appropriate.
- Any employee who knowingly and willfully maintains a System of Records without meeting the Privacy Act notice requirements (5 U.S.C. 552a(e)(4)) is guilty of a misdemeanor and may be fined up to \$5,000.

SECTION 5.0 SHARING AND DISCLOSURE

- If you do not know whether or not Systems share data, contact either the business owner of the data, or the IT specialist who knows what interfaces exist between the Systems/applications. As an example, if your System/application shares data with another System/application, ask yourself whether you have access to the data in the interfaced System/application. If so, then your answer is yes, and an explanation is needed.
- Also consider “other” users who may not be obvious as those listed, such as GAO, or FHFA’s Office of Inspector General. “Other” may also include database administrators or IT Security Officers. Also include organizations listed in the Privacy Act SORN under the “Routine Use” section when a Privacy Act SORN is required. The more comprehensive the list, the better it is.
- You must first review the SORN to determine whether any information that may come from an existing SORN allows that information to be exchanged and used for these new purposes or uses. There are restrictions on the use and disclosure of information that are set forth in a SORN.

SECTION 6.0 ACCESS AND SECURITY

- Access to data by a user (i.e. employee or contractor personnel) within FHFA is determined on a “need-to-know” basis. This means to authorized employees or contractor personnel who have a need for the information to perform their duties may be granted access to the information. Factors to consider in making this determination include the user’s job requirements including supervisory responsibilities.
- The criteria, procedures, controls and responsibilities regarding access must be documented in order to comply with the intent of the Federal Information Security Management Act of 2002 for standards and guidelines on security and privacy.
- The System owner is responsible for ensuring that access to information and data is restricted to authorized personnel. Usually, a user is only given access to certain information that is needed to perform an official function. Care should be given to avoid “open Systems” where all information can be viewed by all users. System administrators may be afforded greater access – i.e. to all of the data – depending upon the System and/or application. However, restrict access when users do not need to have access to all the data.
- When a contract provides for the operation of a System on behalf of FHFA, the Privacy Act requirements must be applied to such a System. Contact the Contracting Officer or

Contracting Officer's Representative to determine whether the contract contains the Privacy Act clause and the requirements thereunder.

- The Security Assessment and Authorization (SA&A) process requires a System security plan that identifies the technical controls associated with identification and authentication of users. Certain laws and regulations require monitoring of Systems to ensure that only authorized users can access the System for authorized reasons. In doing so, consider what controls are in place to ensure that only those authorized to monitor the System can in fact monitor use of the System. For example, business rules, internal instructions, and posting Privacy Warning Notices address access controls and violations for unauthorized monitoring. System Owners are responsible for ensuring that no unauthorized monitoring is occurring.
- The IT Security Plan describes the practice of applying logical access controls. Logical access controls are System-based means by which the ability to access a System is either explicitly enabled or restricted. System Owners are responsible for ensuring that no unauthorized access is occurring.
- The IT Security Plan describes the practice of audit trails. An audit trail maintains a record of System activity and user activity including invalid logon attempts, access to data and monitoring. The SA&A process requires a System security plan outlining the implementation of the technical controls associated with identification and authentication.
- Every System/application/process that uses data must have controls in place to prevent the misuse of the data by those having access to the data. For instance, in computerized Systems, the Security Information Record (SIR) is part of the Core Storage Terminal Table. The SIR is the automated tool that identifies and authenticates an individual for the System and is transparent to the user.
- All employees, including contractors, have requirements for protecting information in Privacy Act Systems. Describe the controls in place, including any privacy and security awareness controls such as training materials, to protect the information.

PIA FORM

Overview

Provide an overview of the System and address the following:

- The System name and the division/office that owns the System;
- The purpose of the program, System, or technology and how it relates to the agency's mission; and
- A general description of the information in the System.

System Owner(s)			
Name	E-mail	Division/Office	Office or Mobile Phone Number
Becka Brolinson	becka.brolinson@fhfa.gov	DRS/OER	202-649-3709
System Overview: Briefly describe the purpose of the program, System, or technology, and the information in the System, and how it relates to the agency's mission.			
<p>The purpose of the RECS system is to analyze public energy consumption.</p> <p>FHFA will be provided residential addresses and aggregated demographic data from the U.S. Energy Information Administration (EIA). FHFA will then match this data with the public energy consumption and usage information for property addresses that already exist on FHFA's analytics systems to perform ongoing research and policy-related analysis.</p> <p>After receiving the initial data, census tract IDs will be assigned to classify properties into locations (like states, counties, or MSAs) and geocoded information (latitude and longitude coordinates) will be attached to determine more precise geospatial locations is necessary to track energy survey trends or to impute estimated energy activity at other locations.</p>			

Section 1.0 Characterization of the Information

The following questions define the scope of the information requested and/or collected as well as reasons for its collection as part of the program, System, or technology being developed. The questions address all information collected, with more emphasis provided on the collection of PII, such as name, address, social security number, date of birth, financial information, etc.

#	Question	Response
1.1	What information is being collected, used, disseminated, or maintained in the System?	Residential addresses, demographic data, and energy consumption information from the U.S. Energy Information Administration (EIA) and publicly available aggregated demographic and housing data that already exist on FHFA's analytics system platforms.
1.2	What or who are the sources of the information in the System?	EIA.

#	Question	Response
1.3	For what purpose is the information being collected, used, disseminated, or maintained?	For FHFA to match EIA's RECS data with the information for property addresses that already exist on FHFA's analytics systems to perform ongoing research and policy-related analysis.
1.4	How is the information provided to FHFA?	Directly from EIA.
1.5	Given the amount and type of information collected, what are the risks to an individual's privacy that are associated with collection of the data? Explain in detail how the loss, or compromise of the information will/can affect an individual's privacy.	There is minimal risk to an individual's privacy. The demographic and survey data are already publicly available. The PII (home addresses) that will be provided have already been collected by the EIA. All other demographic information is aggregated, so a specific individual cannot be identified.
1.6	Are Social Security numbers are being collected or used in the system?	No.
1.7	If SSNs are collected or used in the system, 1) describe in detail the business justification for collecting or using SSNs; 2) the consequences if SSNs are not collected or used, and 3) how the SSNs will be protected while in use, in transit and in storage.	N/A.

Section 2.0 Uses of the Information

The following questions delineate the use of information and the accuracy of the data being used.

#	Question	Response
2.1	How will the information be used and for what purpose?	After receiving the data, census tract IDs will be assigned by different locations (e.g. by state, county, or MSA), and by geocoded information (e.g. latitude and longitude coordinates).

		The data will then be analyzed to determine if more precise geospatial location is necessary to track energy survey trends, or to impute estimated energy activity at other locations.
#	Question	Response
2.2	Describe any types of controls or safeguards in place to ensure that information is only used in the manner for which it was collected.	The FHFA Office of Economic Research (OER) has developed a policy and specific procedures to minimize the extent to which actual street addresses are present and accessible in OER-controlled data files on the Analytics Platform. This includes running a program to mask street addresses in datasets, further restricting access to datasets that contain street addresses, and routinely reviewing users with access to data sets that contain street addresses.

Section 3.0 Retention

The following questions outline how long information will be retained after the initial collection.

#	Question	Response
3.1	How long is the information retained?	Data in FHFA mission systems is owned by business unit offices and generally retained for 30 years but may be retained permanently if the data is determined to have broad industry-wide utility, public interest, or historical value.
3.2	Has a retention schedule been approved by FHFA's Records Management Office and NARA? If yes, provide the corresponding GRS or FHFA specific Records Schedule number.	Yes. GRS Schedule No. 2.2d.
3.3	Discuss the risks associated with the length of time data is retained and how those risks are mitigated.	Risk: Challenge to manage data in an accessible format for 30 years after a system is retired. Mitigation: Generally, data is migrated into next generation systems as they are upgraded. In such instances, only information that is not migrated into the new system must be accessible for 30 years.

Section 4.0 Notice, Access, Redress and Correction

The following questions are directed at notice to the individual, the individual's right to consent to uses of the information, the individual's right to decline to provide information, and an individual's ability to ensure the accuracy of the information collected about them.

#	Question	Response
4.1	Has a System of Record Notice (SORN) been created? If so, provide the SORN name and number. If one has not, and one is required, provide the name of the SORN and the expected publication date in the Federal Register.	N/A. Records are not retrieved using PII.
4.2	Was notice provided to the individual prior to collection of information? If so, what type of notice was provided?	N/A.
4.3	Do individuals have the opportunity and/or right to decline to provide information? What are the consequences if an individual declines to provide the information?	N/A.
#	Question	Response
4.4	What are the procedures that allow individuals to gain access to their information?	N/A.
4.5	What are the procedures for correcting inaccurate or erroneous information?	N/A.

Section 5.0 Sharing and Disclosure

The following questions define the content, scope, and authority for information sharing.

#	Question	Response
5.1	With which internal organization(s) is the information shared? What information is shared and for what purpose?	The analysis will be shared with the Office of the Director as part of insight into energy consumption in certain geocodes.
5.2	With which external organization(s) is the information shared? What information is shared, and for what purpose? External organization(s) include Federal, state and local government, and the private sector.	Yes, potentially. The data analysis may be published publicly as academic style research. But the analysis of energy consumption in certain geocodes is aggregated such that the individuals cannot be identified. No PII is shared externally.

5.3	Is the sharing of PII outside the agency compatible with the original information collection? If so, is it covered by an appropriate routine use in a SORN? Describe such use. If not, describe the legal authority that permits PII to be shared outside of FHFA.	Yes, the information is to being collected in order to create and publish an analysis of energy consumption survey trends. 12 U.S.C. § 4561
5.4	Given the external sharing, explain the privacy risks to the individual and describe how those risks are mitigated.	The risks are minimal. All published data is aggregated so as to not be identifiable to a specific person /or address.

Section 6.0 Technical Access and Security

The following questions describe technical safeguards and security measures.

#	Question	Response
6.1	What procedures are in place to determine which users may access the System? Are these procedures documented in writing?	The Analytics Platform System Security Plan describes how the Analytics Platform meets all NIST SP 800-53 Revision 4 security controls including AC-2, Account Management. Further, the “Use of OPAR Datasets” policy defines additional procedures for managing access to data sets that include street address.
6.2	Will non-FHFA personnel (e.g. contractor personnel, regulated entity personnel) have access to the System and information contained therein? If yes, how will they gain access to the System? How will the agency control their access and use of information? Are there procedures documented in writing?	No.
6.3	Describe the type and frequency of training that is provided to users either generally or specifically that is relevant to the program or System?	FHFA has mandatory annual IT Security and Privacy awareness training required of all employees.
6.4	Describe the technical/administrative safeguards in place to protect the data?	OER has developed a policy and specific procedures to minimize the extent to which actual street addresses are present and accessible in OER-controlled data files on the Analytics Platform. This includes running a program to mask street addresses in datasets, further restricting access to datasets that contain street addresses, and routinely reviewing users with access to data sets that contain street addresses.

6.5	What auditing measures are in place to protect the data? Who reviews these measures and how frequently are they reviewed?	Access logs are reviewed by the System Owner and OTIM.
6.6	Has a SA&A been completed for the System or Systems supporting the program? If so, provide the date the last SA&A was completed. If not, and one is required, provided the expected completion date of the SA&A.	N/A.
6.7	Has an Authority to Operate (ATO) been issued for this System? If so, what date was it issued, and for how long was it issued? If not, when do you anticipate such ATO being issued?	The most recent ATO Memo for the FHFA Analytics Platform data was signed on September 12, 2018.